

CABINET (LOCAL DEVELOPMENT FRAMEWORK) COMMITTEE

21 OCTOBER 2008

MEETING GYPSY, TRAVELLER AND TRAVELLING SHOWPEOPLES'  
ACCOMODATION NEEDS: CONSULTATION BY THE SOUTH EAST ENGLAND  
REGIONAL ASSEMBLY

REPORT OF HEAD OF STRATEGIC PLANNING

Contact Officer: Greg White Tel No: 01962 848418

RECENT REFERENCES:

CAB 1523 (LDF) - Meeting Gypsy and Traveller Needs - Cabinet (Local Development Framework) Committee 11<sup>th</sup> September 2007

EXECUTIVE SUMMARY:

This report deals with carrying forward the requirement under revised housing legislation and the new planning system for the accommodation needs of gypsies and travellers to be met more effectively in the future. The result of such changes should help to reverse past levels of under-provision which have led to caravan site and pitch shortages in all parts of the country, including Hampshire.

The report revisits the Gypsy and Traveller Accommodation Assessment (GTAA) produced in 2007, on behalf of all the Hampshire and Isle of Wight authorities, to consider the part that this needs assessment is now playing in the South East England Regional Assembly's 'Partial Review' of the South East Plan. The Partial Review will inform the policies in the Regional Spatial Strategy, with the result that individual planning authorities will be allocated specific pitch requirements to meet gypsy and traveller needs within their area; for both permanent and transit accommodation.

It will then be for each authority to translate the number of pitches set out in the Regional Spatial Strategy into specific site allocations in the relevant Development Plan Document(s) forming part of its Local Development Framework (LDF).

The report sets out revised accommodation figures and distribution options generated by the Regional Assembly and these form the basis for a public consultation currently in progress. These figures have been supplemented by further information relating to the accommodation needs of travelling show people within the region which is an additional requirement put in place by recent Government guidance.

The report indicates that certain 'options' will place additional and challenging pressures on Winchester and other Hampshire authorities and a series of comments to the Regional Assembly is recommended in the report, in order to reflect this.

RECOMMENDATION:

1. That the Committee notes the pitch numbers and options for regional distribution contained in the South East Regional Assembly's public consultation document "Somewhere to Live: Planning for Gypsies, Travellers and Travelling Show People in the South East".
2. That the Committee comments on the consultation document to the South East England Regional Assembly, to inform its Partial Review of the South East Plan, as set out in paragraph 6.9 of this report.

## CABINET (LOCAL DEVELOPMENT FRAMEWORK) COMMITTEE

21 October 2008

### MEETING GYPSY, TRAVELLER AND TRAVELLING SHOW PEOPLES' ACCOMMODATION NEEDS: CONSULTATION BY THE SOUTH EAST ENGLAND REGIONAL ASSEMBLY

#### REPORT OF HEAD OF STRATEGIC PLANNING

##### DETAIL:

#### 1 Introduction

- 1.1 Under the new planning system, the revised Planning Circular (1/2006) and the Government's Planning Policy Statement PPS.11 envisage a combined use of the 'Regional Spatial Strategy', together with individual local planning authorities' 'Local Development Frameworks', in order to make robust strategic and locally-based assessments of gypsy and traveller accommodation needs. This joint approach is intended to reverse past trends and help deliver an improved provision which meets the legitimate needs of gypsies, travellers and travelling show people whilst, in the longer term, reducing levels of impact on local residents, business communities and local authorities.
- 1.2 The revised Circular, in particular, is intended to address the issue of a general under-provision of sites for gypsies and travellers. In certain parts of the country, a historic and ongoing failure to make better provision has resulted in a serious shortage of suitable accommodation for these recognised groups. Consequently, the Circular calls for local housing and planning authorities to adopt a more pro-active stance in terms of encouraging and, where necessary, providing additional sites for permanent and/or transit accommodation, in all those areas where there is a recognised and quantified need.
- 1.3 To reflect the new Circular's intentions, the emerging South East Plan was amended to include an interim statement committing the South East England Regional Assembly (SEERA) to an early 'Partial Review' of its Plan, to cover the period 2006 - 2011. Such a Review is to have specific regard to the issue of gypsy and traveller accommodation and meeting the Circular's requirements for this.
- 1.4 The main purpose of this report is to outline the process leading up to the public consultation currently being conducted by SEERA; which is a key stage in the emergence of the Partial Review. The consultation, which continues until 21<sup>st</sup> November 2008, sets out a series of strategy 'options' which focus on the apportioning of accommodation needs between the counties in the region and the possible distribution of site allocations to meet the presumed need.

- 2 The Gypsy and Traveller Accommodation Assessment (GTAA)
- 2.1 In order to develop the kind of strategically linked responses required by Government, it was agreed by a county-wide joint steering group, formed to deal with this issue, that only by taking a Hampshire-wide approach to the required Housing Needs Assessment would it be possible to reach outcomes which could achieve consistency, equity, deliverability and cost effectiveness. Consequently, Hampshire authorities including Winchester agreed to commission a comprehensive survey of the accommodation needs and aspirations of gypsies and travellers throughout Hampshire and the Isle of Wight.
- 2.2 Consultants, David Couttie Associates (DCA), were subsequently appointed to undertake the task and began work on the separate assessment of permanent site and transit site needs, in December 2005. In order to reflect certain differences in circumstance and travel patterns within the county, the consultant's work was based on the sub-division of the county into three 'sub-groups' of authorities: a North group; West group and; South group - which comprised East Hampshire, Winchester, Havant, Portsmouth, Fareham and Gosport.
- 2.3 Having gathered and analysed information obtained throughout the county (much of which was derived from face-to-face interviews), the consultant's final report to Hampshire authorities made a number of recommendations regarding accommodation shortfalls and the projected levels and distribution of future provision needed to remedy these. Those findings and recommendations which affected Winchester and its five neighbouring authorities to the south and east (the South Group) were reported in detail to this Committee, at its meeting on 11th September 2007 (Report: CAB 1523 (LDF), refers).
- 2.4 The recommendations and, in particular, the additional pitch provision considered necessary to meet projected needs were, in Winchester's case, partly intended to address the issue of unauthorised sites and partly to reduce overcrowding resulting from family expansion and sub-division over time.
- 2.5 In conclusion, Committee agreed that the Accommodation Assessment and its resultant recommendations had established a sufficiently robust case for some additional 'permanent' site provision to be made within the District, along the lines indicated, but that the future location of any such provision was a matter which should be dealt with, in due course, through the evolution of the Local Development Framework and its Development Plan Documents.
- 2.6 With regard to transit provision, the Assessment report's target figure for the county was accepted but, in view of the fact that no particular distribution strategy for this was put forward, it was felt that no further action was necessary on the part of individual Hampshire authorities, until that became known.

### 3 The Hampshire Authorities' Submission to SEERA, October 2007

- 3.1 At the September 2007 meeting, this Committee also resolved that the City Council, as a member of the South Hampshire Group, should endorse the release of the following joint statement, on behalf of the Group, which could then be put forward to encourage and support a collective submission to SEERA by the Hampshire authorities:

*“Although there have been reservations expressed about the findings in the DCA report, it is agreed that this represents a snapshot in time which will act as a foundation from which future surveys will benefit, as experience in this challenging housing needs assessment field grows. In view of this, the South Area Sub-Group accepts the overall figures for Hampshire and Isle of Wight (44 permanent and 41 transit pitches) and also accepts the recommendation in the DCA report that 18 permanent pitches should be identified across the geographical area that the Sub-Group covers.*

*The process to determine where those pitches might be provided has begun and the Sub-Group is working together to achieve the necessary outcomes. However, the process is complex and needs to involve site identification, public consultation and Elected Member approval. The Sub-Group wishes to work to achieve shared provision where it can, because: this will enable sites to be best placed for access by the Gypsy and Traveller community and; the economies of scale achieved by joint provision will ensure that investment is well spent and that the management of resources is available to ensure the sustainability of site provision”.*

- 3.2 In the event, a joint Hampshire submission, incorporating the views of the three groupings of authorities was made to the Regional Assembly in October 2007. This was later considered by the Assembly, in conjunction with the ‘Advice’ contained in the findings and recommendations of the commissioned Gypsy and Traveller Accommodation Assessment for the county.
- 3.3 However, notwithstanding a joint submission on behalf of other Hampshire authorities, Portsmouth City Council effectively chose to reserve its own position, in order to make further representations regarding the particular difficulties which it felt it would face, in seeking to make any significant new provision to meet permanent or transit needs.

### 4 The Regional Assembly's preparations for consulting on its strategy 'Options'

- 4.1 Following submissions from all counties within the region, work by officers of the Assembly has continued, in order to reach the stage of publishing and publicly consulting on a range of ‘options’ for the numerical and geographical distribution of new pitch provision throughout the South East. In addition to this, the recent issuing of a

new Planning Circular by Government (04/2007), relating to the accommodation needs of Travelling Show People, has meant that the evidence base for gypsies and travellers has had to be expanded to include the needs of this further, distinct group.

- 4.2 From Hampshire's perspective, this addition to the scope of the Partial Review has meant that further survey and interview work has had to be carried out, in order to draw up an Accommodation Assessment along similar lines to that conducted for gypsies and travellers. As well as gathering raw data regarding the accommodation needs of travelling show people, this more recent work has taken some account of their particular requirements, based on summer travel patterns and the necessity, in some cases, for sites capable of accommodating fairground rides, transporters and other equipment. This supplementary Assessment, which was not commissioned from outside consultants, has also incorporated information and advice from The Showmens' Guild, the national body which represents the interests of travelling show people.
- 4.3 The results of this recent work on behalf of SEERA, which also included "checking GTAA pitch numbers and Council advice, from a regional perspective" were put before the Assembly's Regional Planning Committee, at its meeting on 21<sup>st</sup> May 2008. At that meeting, information was also put before the Committee regarding the opportunity which had been given "to allow local authority advice groups ... to update their advice in the light of practice elsewhere in the region". This opportunity had, in fact, only been taken up by the counties of Kent and Surrey, with a separate request by Portsmouth City Council to provide its own updated 'advice', to be submitted to SEERA in the near future.
- 4.4 The Committee accepted the newly obtained accommodation needs information for travelling show people. It also agreed updated information regarding the accommodation needs of gypsies and travellers which, in part, boosted *pro rata* the original GTAA totals, to reflect the fact that the Regional Assembly had previously resolved to extend the period covered by the Partial Review from an original end date of 2011, to a new end date of 2016.
- 4.5 The Regional Planning Committee also agreed to a range of four distribution options for both gypsies and travellers and travelling show people, to cover the revised period 2006 - 2016. Finally, the Committee agreed a broad approach to provision for transit needs within the region. As a result, each of these component parts of a potential distribution strategy was referred on to the full Assembly, with recommendations to the effect that these should be formally adopted as the basis for a region-wide consultation to be held from the beginning of September, through until November, 2008.

## 5 Approving the Public Consultation

- 5.1 At its subsequent meeting, on 16<sup>th</sup> July 2008, the Assembly agreed to adopt each of the recommendations of its Regional Planning Committee and, resolved, therefore, to publish: revised figures for permanent residential accommodation; alternative distribution 'options' and; a proposed 'approach' to provision for meeting transit needs within the region. The Assembly further resolved to conduct a formal public consultation, the main purpose of which would be to invite reaction and comment on its draft proposals.
- 5.2 On the basis of the Regional Assembly's current figures for identified need (set out in Annexes B and C of its Consultation Document, attached to this report as Appendix A) four distribution options have been published. These form a key element of the public consultation currently in progress and are set out in paragraphs 6.4 - 6.11 of the Document. Option A. describes a distribution of new gypsy and traveller pitches which is required to meet identified needs for permanent accommodation in each local authority area. In essence, this level of need is very similar to that identified through the county and local authority Accommodation Assessments. In total, Option A proposes a regional provision of 1064 new pitches.
- 5.3 Whilst Option B meets the same estimated need for the South East Region, with a total provision of 1064 pitches, it proposes a revised distribution for these pitches between some local authority areas. These changes are intended to reflect differences between local areas, in terms of 'sustainability' factors such as access to essential services i.e. schools, hospitals and transport services. However, total provision by county area remains broadly the same as that for option A and for some individual areas there would be little difference between Options A and B.
- 5.4 Option C, however, promotes the same total number of pitches region-wide as Options A and B, but introduces a more radical approach which proposes a revised distribution of pitches between counties, as well as between local authorities. Under this Option the largest increases would be felt within Hampshire and the Isle of Wight and Oxfordshire. Conversely, the largest decreases would be seen in Kent, Surrey and West Sussex by comparison with Option A.
- 5.5 Finally, a further scenario has been put forward, Option D. According to this option the pattern of distribution follows that of Option C. However, the percentage of "pooling" is reduced and, therefore, the (upward) changes in pitch numbers do not represent such large 'peaks' as those for Option C. Therefore, although the pattern of distribution and, in a sense, re-distribution would be the same as for Option C, the magnitude of their effects would generally be less.
- 5.6 From Winchester's perspective, a major change contained within these proposals and options is that the kinds of groupings of local authorities

which were emerging at the time of the initial Accommodation Assessments are not directly referred to or recognised. On the contrary, the current emphasis is on firming up on pitch numbers for counties and individual local authorities. In terms of making permanent provision within the region's counties, it now appears less likely that SEERA, through the mechanism of its Partial Review, will want to encourage a collective/co-operative approach, in response to the site number 'allocations' which will ultimately be made directly and specifically to individual authorities.

- 5.7 In terms of permanent pitches, the Assembly's latest total for Hampshire has not increased significantly, when compared to the earlier outcome of the GTAA. What has changed, however, is that a very significant addition is being made to provide new site accommodation for Travelling Show People within the county. Under Option A, this would amount to a total of 129 new pitches (out of 234 for the South East Region), with 22 of these assigned to Winchester; figures which be only marginally reduced by the re-distributive effects of Options C and D (18 for Winchester, under Option C and 20 under Option D).
- 5.8 With regard to the permanent accommodation needs of gypsies and travellers in Hampshire, the consultation's regional totals, at 1064, are set out in Annex B of the Consultation Document and are broken down to give a range for the County (and Isle of Wight) from 100 to 205 new pitches, according to the four different distribution options. The same four options would then be used to break these figures down further; for Winchester:- 17 under Option A, none under Option B (as Hampshire authorities had collectively declined to give Option 'Advice' in the time allowed by SEERA), 32 under Option C and 25 under Option D.
- 5.9 Due to the limited amount of time given when the initial request was made by SEERA, it was generally felt within Hampshire that to develop a robust and meaningful 'Option B' scenario for gypsies and travellers would not be feasible, if this variant was to be based on the GTAA findings but took detailed additional account of the distribution, accessibility and capacity of important services such as education and medical services. As a result of this and, as can be seen from Annex B in the Consultation Document, SEERA's Hampshire figure for Option B has not been broken down and assigned to individual authorities. This creates a potential uncertainty for later stages of the Partial Review process, in terms of decision-making on local authority 'allocations'. It also creates uncertainty, in terms of knowing whether or not an Option B would have offered any advantages for individual Hampshire authorities, by comparison with SEERA's Option A.



## 6 Summary and Recommended Responses to the Regional Assembly's Consultation

### Permanent site provision

- 6.1 With regard to meeting the currently projected needs of gypsies and travellers, the range of figures and distribution options generated by SEERA will clearly have different implications for Winchester and, indeed, the county. Whilst the District pitch numbers, produced under Option A, amount to a significant, though not dramatic, increase on the GTAA figure (which stood at a possible 11, out of a South Group total of 18), the increases under the options C and D both represent a major change. Furthermore, to each of those totals would need to be added the projected additional provision to meet the needs of travelling show people. Therefore, under Option A, a further 22 pitches would be required, under Option B, a further 2 pitches, under Option C, 18 pitches and under Option D, 20.
- 6.2 As pointed out in paragraphs 5.8 and 5.9 above, the absence of a district-level Option B takes away the opportunity to have a direct comparator for Option A which adds in a 'sustainability' dimension for meeting gypsy and traveller needs. Furthermore, the re-distributive nature of Options C and D means that elements of unusual need, experienced in parts of the region well beyond this county could be 'transferred', as the result of mathematical modelling, to be notionally provided for within Hampshire districts. In any event, the exact evidence route by which SEERA has arrived at its distribution options is unclear and has resulted in distribution scenarios which may well lead to Winchester being 'allocated' pitch numbers which equal or exceed those agreed at the GTAA stage for the entire South Group area. For permanent gypsy and traveller provision, this was set at 18 pitches.
- 6.3 By comparison with the original GTAA figures, the current pitch numbers and the effects of the options for distributing these are overshadowed by the additional requirement to make very challenging levels of new provision for travelling show people. A particular concern, with regard to this additional and relatively recent requirement is that, since the gathering of raw data at a local level, much of the work in analysing data and drawing conclusions has not directly involved authorities below a county or unitary level. Part of this is undoubtedly due to the short timescale involved. Whilst the Hampshire Strategic Housing Officers Group and Hampshire and Isle of Wight Planning Officers Group have been kept informed of progress, from the point of view of individual authorities this has not amounted to a close dialogue.
- 6.4 The additional work carried out in regard to travelling showpeople also serves to highlight the fact that a substantial gap appears to have opened up between the work on accommodation need, originally conducted at a very local level and, in the case of Hampshire and other counties in the region by independent consultants and the kind of

mathematical modelling which now appears to be the basis for the Regional Assembly's distribution options.

- 6.5 Whilst their underlying purpose may be to relieve the pressure on certain counties, a mathematical approach seems particularly evident, in that both Options C and D appear to be based on (differing) percentage increases over and above earlier assessments. The extent to which Option C and, to a lesser extent, Option D move Winchester's currently assessed need away from that originally identified by DCA is, therefore, a cause for concern and this report recommends that an objection should be made.
- 6.6 Whilst the entire process is quite correctly under the guidance and control of SEERA, for many local authorities, both within Hampshire and beyond, this public consultation will provide their first real opportunity to absorb and consider the spatial, community and resource implications of the different distribution options. To that extent, some authorities may now feel a sense of detachment from the process, as it has evolved since the submission of the region's local authorities 'advice' in October 2007. However, it should be born in mind that any basis on which the Assembly decides to proceed towards completion and submission of its Partial Review will almost certainly be the subject of challenge through an Examination in Public.

#### Transit site provision

- 6.7 With regard to the provision of transit sites, the Regional Assembly's consultation makes it clear that "there is not a complete set of transit need assessments and council advice for the region, making it impossible to allocate transit provision to individual council level in a robust and consistent way".
- 6.8 In the absence of data, the consultation asks "whether the South East Plan should indicate a general level of need from available evidence and delegate final determination of need to councils working in conjunction with gypsy and traveller communities". On the basis of this, it could be assumed that these statements refer to county councils. However, it is not made clear at which precise "council level" responsibility would lie and may, therefore, open up the possibility of individual local authorities having to take on this role 'in consultation with gypsy and traveller communities'.

#### Recommendations

- 6.9 It is recommended, therefore, that the Committee should respond to the Assembly's consultation by:
- a) Expressing concern that the distribution options set out in the consultation do not appear to be based on, or closely related to, the independently gathered evidence and 'advice' submitted by the local authorities.

- b) Pointing out what appears to be a lack of clarity and continuity, in regard to the assembly of SEERA'S evidence base and its generation of the four distribution options, not least in regard to the supplementary provisions for travelling show people.
- c) Notwithstanding the comments above accepting the Option A distribution for gypsy and traveller accommodation, provided this is amended to reflect the evidence of need in the Hampshire GTAA.
- d) Objecting to the Option C and D proposals for gypsies and travellers, where these apply to the Winchester District and would significantly exceed the evidence-based level of accommodation need identified under the terms of the GTAA.
- e) Objecting to the Option A, C and D proposals for additional travelling showpeoples' accommodation, in so far as these apply to the Winchester District, are based to an extent on a 'default distribution' and would add significantly to the challenges for this District of providing new gypsy and traveller accommodation in accordance with the distribution Options.
- f) Seeking clarification as to the administrative level to which delegation of "final determination of need and location... in consultation with gypsy and traveller communities" would be devolved.

#### OTHER CONSIDERATIONS:

##### 7 CORPORATE STRATEGY (RELEVANCE TO):

- 7.1 This report is of relevance to the Corporate Strategy's aim of maintaining and supporting the local economy and conserving the resource base and the rural landscape, together with the Strategy's objective of sustaining and improving the natural environment and promoting a healthier, safer and more caring community.

##### 8 RESOURCE IMPLICATIONS:

- 8.1 If any one of the four 'distribution options' referred to in this report is adopted and approved for incorporation in the Regional Assembly's Partial Review of the South East Plan, there will be implications for this authority, both in financial and staff resource terms. Adequate resources exist to undertake any necessary studies, but if these confirm the need for the development and delivery of additional sites by the City Council new funding would then be required.

#### BACKGROUND DOCUMENTS:

"Somewhere to Live: Planning for Gypsies Travellers and Travelling Show People in the South East".

APPENDIX:

Appendix A: "Somewhere to Live: Planning for Gypsies Travellers and Travelling Show People in the South East". Public Consultation 1<sup>st</sup> September - 21<sup>st</sup> November 2008.

*Due to its size, Appendix A is attached for Committee Members, Group Leaders and Chairman of Principal Scrutiny Committee only. A copy is also available in the Members' Library and on the Council's Website, via the following link:*

<http://www.winchester.gov.uk/CouncilAndDemocracy/ElectedRepresentatives/Committees/CommitteeMeeting.asp?id=SX9452-A78439A1&committee=15084>



## PARTIAL REVIEW OF THE DRAFT SOUTH EAST PLAN

# Somewhere to Live: Planning for Gypsies, Travellers and Travelling Showpeople in the South East

Public Consultation  
(1 September - 21 November 2008)



[www.southeast-ra.gov.uk](http://www.southeast-ra.gov.uk)

COUNCILS AND  
COMMUNITIES  
IN PARTNERSHIP



## Contents

	Page
<b>Executive summary and how to respond</b>	<b>2</b>
1. Introduction	5
2. Policy context	5
3. Gypsies, Travellers and Travelling Showpeople in the South East	6
4. South East Plan context and progress	9
5. Key issues	9
6. Options for future provision	13
7. Sustainability Appraisal and Habitat Regulations Assessment	14
Annex A: Provision for Gypsies and Travellers: Interim statement	16
Annex B: Gypsy and Traveller residential pitch options council by council	17
Annex C: Travelling Showpeople residential pitch options council by council	20

Telephone: 01483 555 202 (answerphone)

Fax: 01483 555 250

Email: [secretariat@southeast-ra.gov.uk](mailto:secretariat@southeast-ra.gov.uk)

[www.southeast-ra.gov.uk](http://www.southeast-ra.gov.uk)

[www.southeast-ra.gov.uk/southeastplan/consultation/gt\\_update.html](http://www.southeast-ra.gov.uk/southeastplan/consultation/gt_update.html)

Front cover image:

[WWW.JOHNIRDSALL.CO.UK](http://WWW.JOHNIRDSALL.CO.UK)

## Executive summary and how to respond

### What is this consultation about?

The South East England Regional Assembly is seeking your views on providing places to live for Gypsies, Travellers and Travelling Showpeople in the South East. In response to new Government requirements, we are updating the South East Plan – our 20 year planning framework for the region – to identify how many new spaces should be provided in each council area.

For more information about the Assembly and the South East Plan please see our website [www.southeast-ra.gov.uk](http://www.southeast-ra.gov.uk)

### What are the main consultation issues?

The main issues for comment are:

- The proposed number of new spaces for Gypsies, Travellers and Travelling Showpeople in the South East up to 2016
- Four options for deciding how many spaces go in each council area.

### How many spaces are needed?

Council advice, based on technical assessments, indicates that by 2016 the South East needs 1,064 new spaces for Gypsies and Travellers, and up to 274 spaces for Showpeople.

This works out at an average of about an acre of land in each council area. Roughly speaking, that means four spaces for Gypsies, Travellers and Travelling Showpeople for every 1,000 new homes in the region.

### What are the options for deciding where spaces go?

The options suggest different ways to meet the overall number of spaces, and we want to know which option you prefer.

#### Option A

New spaces should ALL be provided as close as possible to where Gypsies and Travellers currently live. This may mean some council areas have no spaces.

#### Option B

New spaces should ALL be in the same general areas where Gypsies and Travellers currently live. Neighbouring councils would share the duty for providing new spaces but some council areas would have none.

#### Option C

HALF the new spaces should be in the same general areas where Gypsies and Travellers currently live. The other half would be spread across the region to make sure that all areas provide some spaces.

#### Option D

MOST new spaces should be in the same general areas where Gypsies and Travellers currently live. A quarter would be spread across the region to make sure that all areas provide some spaces.



Gypsies, Travellers and Travelling Showpeople spaces are currently unevenly spread in the region. Options A and B would continue that uneven spread, with most new spaces in areas where there are already a higher number of spaces. Options C and D share provision of spaces more widely, taking account of job opportunities, services and environmental constraints in each area.

### **Where will individual sites go?**

The South East Plan will identify how many spaces are needed in each council area, but not the location of sites. Local councils are responsible for identifying suitable locations through their own Local Development Frameworks. Each council will have its own timetable, and its own public consultation arrangements. Government has asked local councils to find suitable locations as quickly as possible, and some have already started.

### **Why make special plans for Gypsies and Travellers?**

This process is not giving Gypsies and Travellers special treatment. We already follow the same process for other types of housing need and homelessness.

This consultation reflects a change in Government requirements that means councils have to assess and meet Gypsy and Traveller housing needs in the same way as other housing needs, including providing land for new sites. Everyone is entitled to have somewhere safe and secure to live, but in the past the system has not worked well for Gypsies, Travellers and Travelling Showpeople. One in four Gypsy, Traveller and Showpeople families living in caravans or mobile homes are homeless, as they have no legal place to stop – making it difficult to access services such as doctors or schools.

Without new spaces, Gypsies and Travellers may have to resort to unauthorised sites, a source of tension with settled communities, cost to local authorities for enforcement and wasting public money moving on people who have nowhere else to go. Providing the right number of new spaces in the right locations should benefit everyone in the long run.

### **Why can't Travellers live in houses like everyone else?**

Gypsies and Travellers are recognised ethnic minorities, and the courts have established that they have a right to live their traditional lifestyles – living in caravans or mobile homes and travelling.

Travelling Showpeople, including circus people, are not an ethnic group. They are small business operators who travel to pursue their livelihoods, which are often longstanding, family-run businesses. They need a permanent home base with storage and maintenance areas for their show or fairground equipment, including travelling vehicles and, in some cases, animals.

### **Who will pay for the new spaces?**

The South East has £18 million of Government funding for 2008-2011 to help councils and housing associations provide new spaces and upgrade existing Gypsy and Traveller sites.

Some Gypsies and Travellers, and a majority of Travelling Showpeople, own their own sites. Making more land available with planning permission would allow others to buy or rent a place to live.

**Who is being consulted?**

We want to hear from everyone in the region including the settled community; Gypsies, Travellers, and Showpeople; local councils and any other groups or organisations that wish to contribute.

**Where can I find more information?**

For further information including technical reports and background material please see our website [www.southeast-ra.gov.uk/consultation](http://www.southeast-ra.gov.uk/consultation)

**How do I participate?**

Please read this document and complete our consultation questionnaire. Responses should be sent to the Regional Assembly **by 5pm on Friday 21 November 2008** at the latest.

We would prefer to receive your response via our online response questionnaire at [www.southeast-ra.gov.uk/consultation](http://www.southeast-ra.gov.uk/consultation)

Alternatively you can email your response to:  
[secretariat@southeast-ra.gov.uk](mailto:secretariat@southeast-ra.gov.uk)

or post it to:

GTTS Consultation  
South East England Regional Assembly  
Berkeley House, Cross Lanes  
Guildford GU1 1UN.

Please do not submit duplicate postal and electronic responses.

If you would like extra copies of this consultation document please download it from [www.southeast-ra.gov.uk/consultations.html](http://www.southeast-ra.gov.uk/consultations.html) or request hard copies by calling 01483 555 202.

Copies are also available for public inspection in reference libraries and council offices.

**What happens next?**

We will consider your views once consultation has closed to help us identify the appropriate level of spaces needed and select a preferred option for distributing spaces across council areas. This option may be one of the four in this document, or an alternative approach may emerge through the consultation process.

We hope to gain full Assembly approval of the way forward in March 2009, and to submit it to the Government in April 2009. There will then be further public consultation, managed by the Government Office for the South East, probably followed by an Examination in Public in front of independent planning inspectors.

We anticipate that the new policy and allocations will be adopted by Government in 2010.

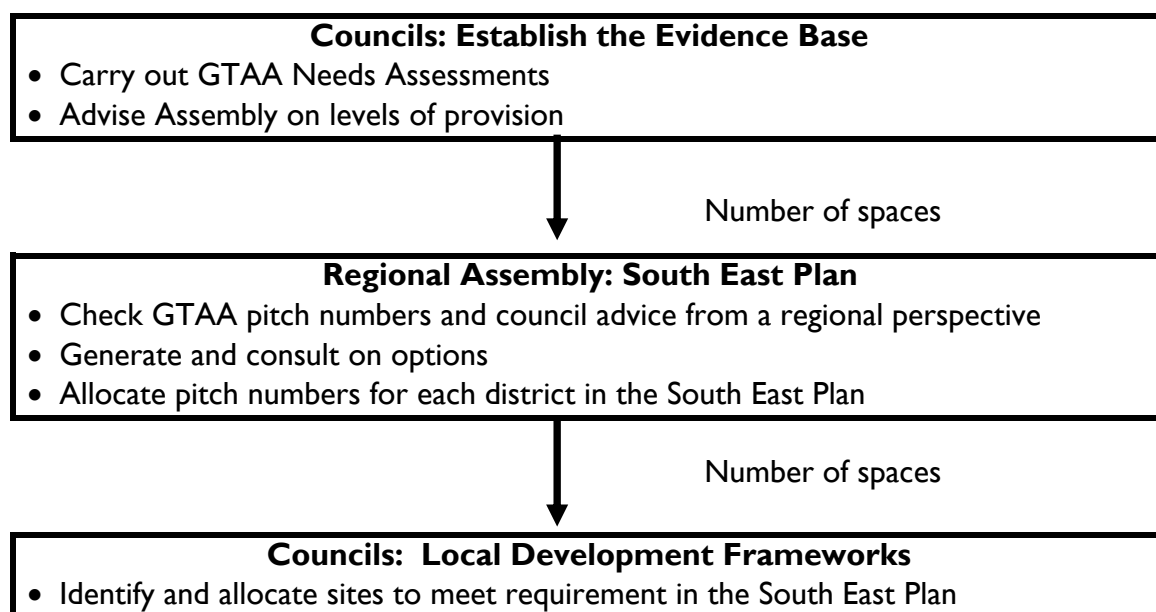
## 1. Introduction

- 1.1 This document is an important step in the review of the South East Plan covering Gypsies, Travellers and Travelling Showpeople. The objectives of the review are to identify the level of accommodation needed, determine how it should be distributed to local authority areas and to consider how it will be provided.
- 1.2 This public consultation marks the end of the needs assessment stage. We must now translate technical work and council advice into a robust and deliverable policy.

## 2. Policy context

- 2.1 Gypsies and Irish Travellers fare the worst of any British ethnic group in terms of health and education and often face discrimination. The lack of permanent sites increases the difficulties in registering for a school or healthcare:
  - Life expectancy for Gypsy and Traveller men and women is 10 years lower than the national average
  - Gypsy and Irish Traveller mothers are 20 times more likely than other mothers to have experienced the death of a child
  - 30% of Irish Traveller and 13% of Romany Gypsy children obtained five GCSEs at A\*–C grades, compared to a national average of just over half
  - Gypsy and Travellers are twice as likely to suffer a long-term illness, compared to the settled population.
- 2.2 The Housing Act (2004) introduced the requirement that local authorities undertake Gypsy and Traveller Accommodation Assessments (GTAAAs) alongside reviews of the housing needs of the rest of the community. They must then develop a strategy to meet identified needs. The assessment should also consider the needs of Travelling Showpeople, including circus people.
- 2.3 Government requires the Regional Spatial Strategy (the South East Plan) to identify the number of caravan spaces required (but not their location) for each local planning authority in the light of local authority GTAAAs and a strategic view of needs across the region (*Planning Circular 01/2006 Planning for Gypsy and Traveller Caravan Sites*, CLG February 2006).
- 2.4 *Circular 04/2007 Planning for Travelling Showpeople* (CLG August 2007) extends the approach in *Circular 01/2006* to Travelling Showpeople, including circus people. Figure 1 below illustrates the process, which culminates in local authorities identifying land in their Local Development Frameworks (local plans) in line with the level of provision identified in the South East Plan.

Figure 1: Review process



- 2.5 In 2006 Government also established a Task Group on Site Provision and Enforcement, in response to public concern about Gypsy and Traveller encampments in unauthorised locations. The conclusions of the Task Force reaffirm Government policy objectives, which form the context to this consultation. They state:

**‘Our primary message is that it is essential both to increase the number of authorised sites for Gypsies and Travellers and to do so quickly. Without levels of accommodation that are commensurate with need, unauthorised encampments and developments and the attendant problems they can cause are not only likely, they are inevitable.’<sup>1</sup>**

### 3. Gypsies, Travellers and Travelling Showpeople in the South East

- 3.1 The south east is home to approximately 19% of England’s caravan-based Gypsy and Traveller population. Tables 1 and 2 (and map) below show the spread and tenure of pitches and caravans at county level (each pitch is intended to accommodate one household; households have on average 1.7 caravans). Transit pitches are intended to provide temporary accommodation for use whilst travelling, but due to site shortages are often permanently occupied. The number of Gypsies and Travellers living in housing is not known at either local or national level.
- 3.2 The Government data in table 2 shows that 22% of Gypsies and Travellers living in caravans or mobile homes in the South East have no authorised place to stop and so are legally homeless. Two thirds live on land they own without planning permission (at risk of eviction) but the remainder stop where they can and trespass on others’ land.

<sup>1</sup> The Road Ahead: Final Report of the Independent Task Group on Site Provision and Enforcement for Gypsies and Travellers (December 2007)

### 3.3 Figures and maps for each council are available on our website.

Table 1: Authorised Gypsy & Traveller Pitches in the South East (mid 2006 baseline)

County Group	Residential Pitches		Transit Pitches		Total Pitches	
	Council sites	Private sites	Council sites	Private sites	County total	Average council
Berkshire Unitaries	120	79	0	7	206	34
Buckinghamshire & Milton Keynes	89	86	14	5	194	39
East Sussex, Brighton & Hove	27	7	33	0	67	11
Hampshire, Isle of Wight	93	48	0	0	141	10
Kent & Medway	220	221	1	0	442	34
Oxfordshire	80	142	0	0	222	44
Surrey	210	139	5	35	389	35
West Sussex	121	52	0	3	176	25
<b>Total South East</b>	<b>960</b>	<b>774</b>	<b>53</b>	<b>50</b>	<b>1837</b>	<b>27</b>
	52%	42%	3%	3%		

Data: Council records, GTAA's and CLG Caravan Count

Each pitch typically accommodates one household with 1.7 caravans or mobile homes

Table 2: Location and tenure of Gypsy and Traveller caravans in the South East

County Group	Authorised sites		Unauthorised sites		Total	% Unauthorised
	Public	Private	Own land	Others' land		
Berkshire Unitaries	121	89	7	10	227	7%
Buckinghamshire & Milton Keynes	141	100	73	8	322	25%
East Sussex, Brighton & Hove	38	15	15	57	125	58%
Hampshire, Isle of Wight	138	57	49	65	309	37%
Kent & Medway	295	450	207	40	992	25%
Oxfordshire	134	183	10	11	339	6%
Surrey	266	262	82	3	614	14%
West Sussex	123	54	28	37	243	27%
<b>Total South East</b>	<b>1256</b>	<b>1210</b>	<b>473</b>	<b>231</b>	<b>3169</b>	<b>22%</b>
	40%	38%	15%	7%		

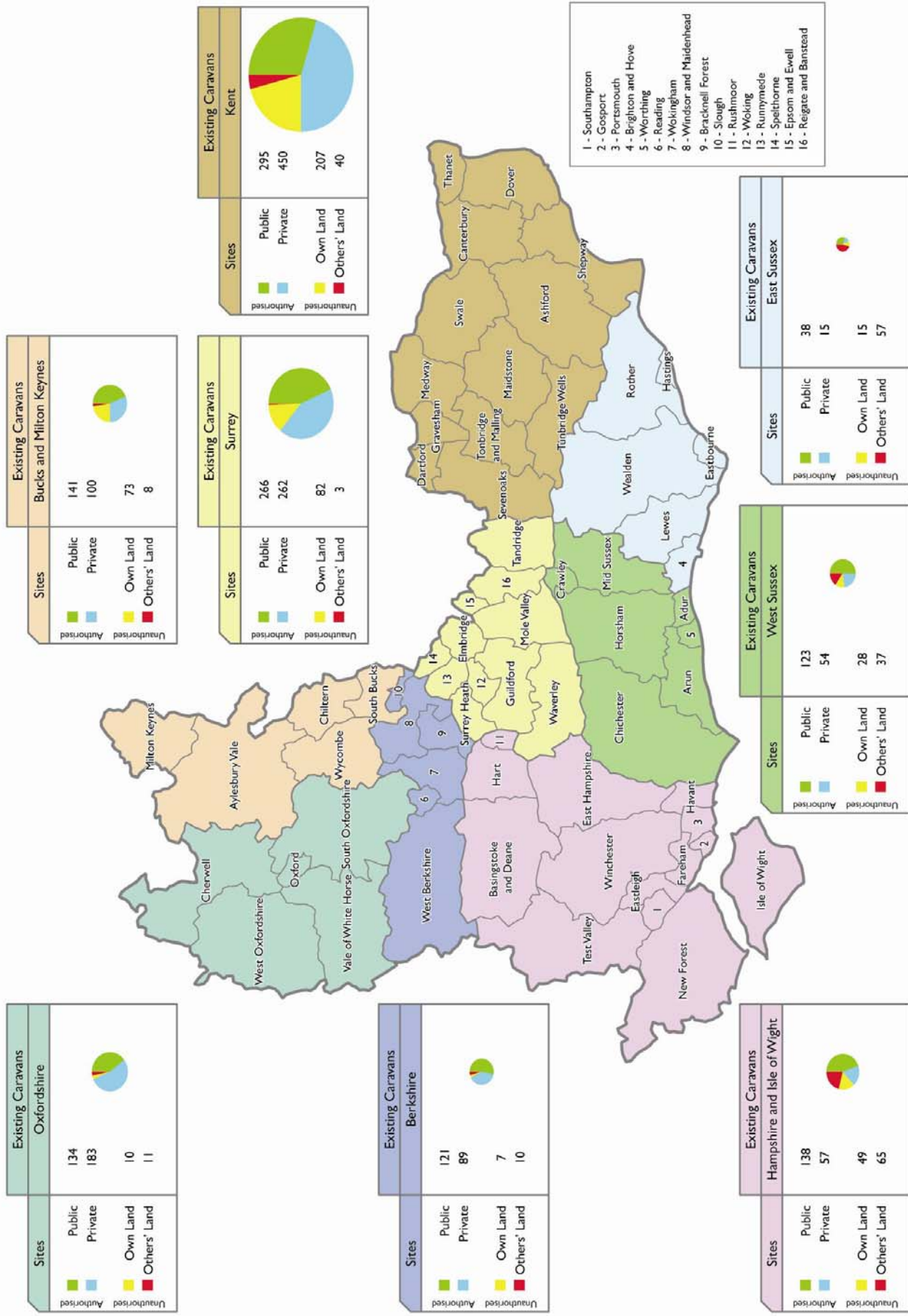
Data: CLG Bi-annual Caravan Count (averaged values for the last five counts Jan 2006 to Jan 2008)

Total caravans have increased from 2864 in Jan 2006 to 3420 in Jan 2008 (+19%)

Households typically have 1.7 caravans or mobile homes

3.4 Travelling Showpeople, including circus people, are self-employed business people who travel in pursuit of their livelihoods, running fairs and shows. Their businesses are often longstanding and family-run, and they require a home base with sufficient land to store and maintain fairground equipment and sometimes animals. There are approximately 450 households in the region, and many own their own land or rent privately. Around a quarter are based in Hampshire, a quarter in Surrey, a quarter in the Thames Valley, with the remainder in Kent and Sussex.

Location and Tenure of Gypsy and Traveller Caravans in the South East



Source: CLG Caravan Count January 2008 (average of 5 last counts)  
 © Crown copyright. All rights reserved. South East England Regional Assembly, Licence No. 0100037971 (2008).

## 4. South East Plan context and progress

- 4.1 Government Circular 01/2006 was published shortly before the Assembly submitted the Draft South East Plan, and before GTAAs had been carried out. The Plan therefore provided an interim statement and commitment to review the issue. This was updated in July 2008 with publication of Government's proposed changes to the Plan (Annex A<sup>2</sup>).
- 4.2 The project plan<sup>3</sup> for the review was agreed in December 2006 following consultation with councils and stakeholders. A Brief for Advice<sup>4</sup> followed asking local authorities to form groups and submit advice to the Assembly on accommodation requirements in their areas, taking into account Gypsy and Traveller Accommodation Assessments, and other locally relevant factors.
- 4.3 Gypsy and Traveller Accommodation Assessments have been produced for all parts of the region<sup>5</sup>. The GTAAs were benchmarked for procedural robustness and internal consistency by independent academic consultants<sup>6</sup>. Feedback to local authorities helped inform their submission of advice.
- 4.4 Government Circular 04/2007 was published towards the end of the evidence-gathering process. Supplementary Travelling Showpeople needs assessments were required in some areas. For timing reasons option B advice was not sought.<sup>7</sup>
- 4.5 Local authorities were given the opportunity to update their advice in the light of practice elsewhere in the region. Consultation figures reflect the combined pitch numbers from local authorities' final advice.

## 5. Key issues

### ***Lack of quantitative information on transit requirements***

- 5.1 Government Circular 01/2006 indicates that the South East Plan should provide district-level allocations for transit spaces as well as permanent residential pitches. There is not a complete set of transit need assessments and council advice for the region, making it impossible to allocate transit pitch provision to individual council level in a robust and consistent way.
- 5.2 In the absence of data, the consultation asks whether the South East Plan should indicate a general level of need from available evidence and delegate final determination of need and location to councils working in consultation with Gypsy and Traveller communities.
- 5.3 Table 3 below shows available advice aggregated to county level. It also shows the typical number of caravans to be found on others' land in any given day (based on

---

<sup>2</sup> Annex A supersedes the interim statement at pp.90-91. of the South East Plan, March 2006 draft

<sup>3</sup> [www.southeast-ra.gov.uk/southeastplan/consultation/gt\\_update.html](http://www.southeast-ra.gov.uk/southeastplan/consultation/gt_update.html)

<sup>4</sup> [www.southeast-ra.gov.uk/southeastplan/consultation/gt\\_update.html](http://www.southeast-ra.gov.uk/southeastplan/consultation/gt_update.html)

<sup>5</sup> Some finalised Travelling Showpeople assessments are still awaited

<sup>6</sup> Dr Pat Niner, University of Birmingham with colleagues from University of Salford/Sheffield Hallam University

<sup>7</sup> [www.southeast-ra.gov.uk/southeastplan/consultation/gt\\_update.html](http://www.southeast-ra.gov.uk/southeastplan/consultation/gt_update.html)

Government bi-annual caravan count surveys). Summer figures reflect activity in the travelling season; winter figures may reflect underlying need for permanent residential sites.

Table 3: Transit provision advice and other indicators of need for stopping places

County group	Indicative transit advice/assessment	Caravans on others' land		
		Winter	Summer	Change
Berkshire Unitaries	No advice	23	16	-7
Buckinghamshire & Milton Keynes	No advice	5	19	14
East Sussex, Brighton & Hove	2 sites	24	84	60
Hampshire, Isle of Wight	4 sites	40	113	74
Kent & Medway	8 sites or stopping places	62	38	-25
Oxfordshire	No advice	17	17	1
Surrey	No advice	2	15	13
West Sussex	No advice	34	50	17
<b>SOUTHEAST</b>		<b>205</b>	<b>352</b>	<b>147</b>

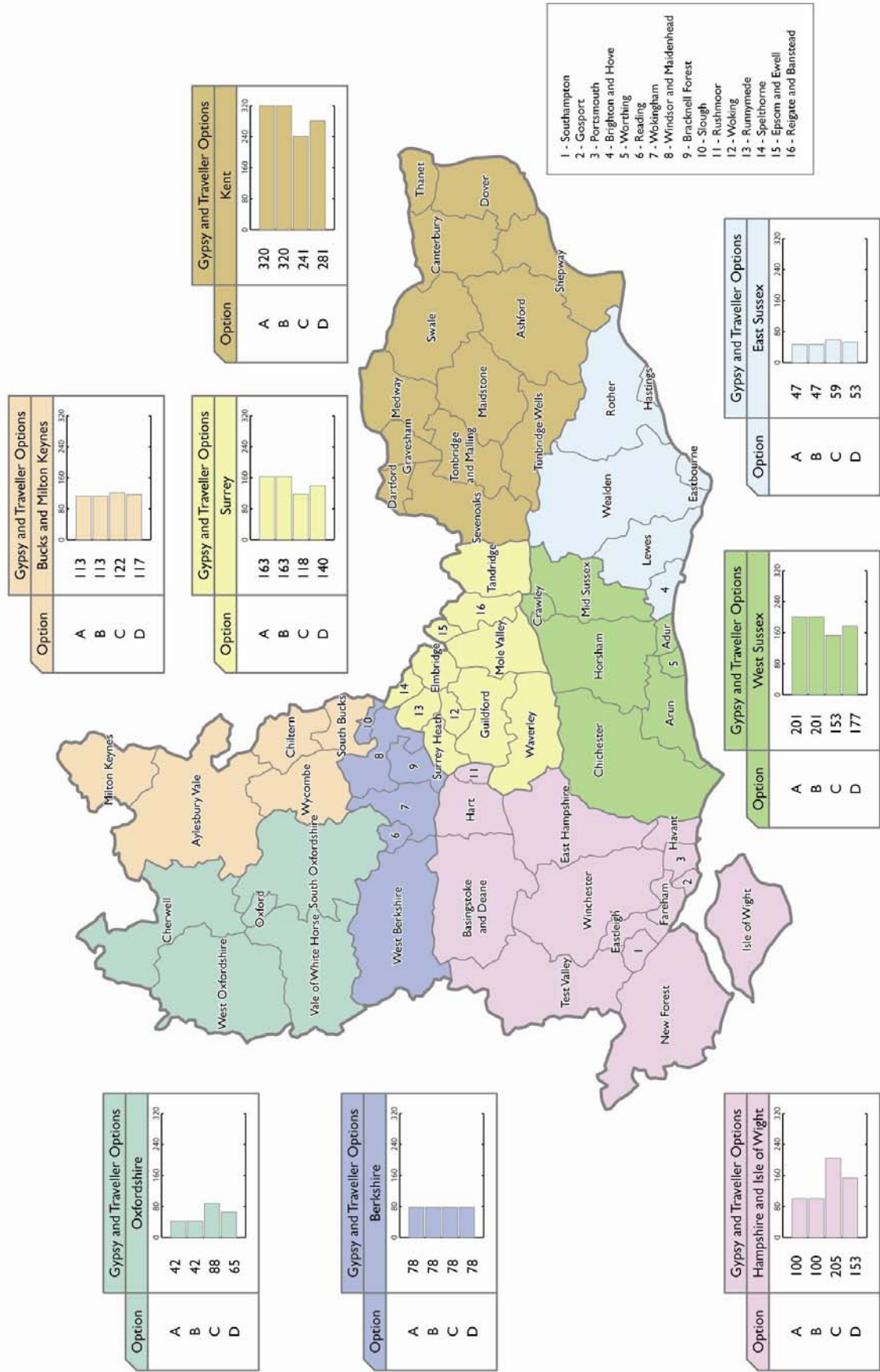
Data: GTAA's and Council advice. CLG Caravan Count averaged 2004-2007 inclusive  
 Figures do not sum due to rounding

#### ***Travelling Showpeople not covered by needs assessments***

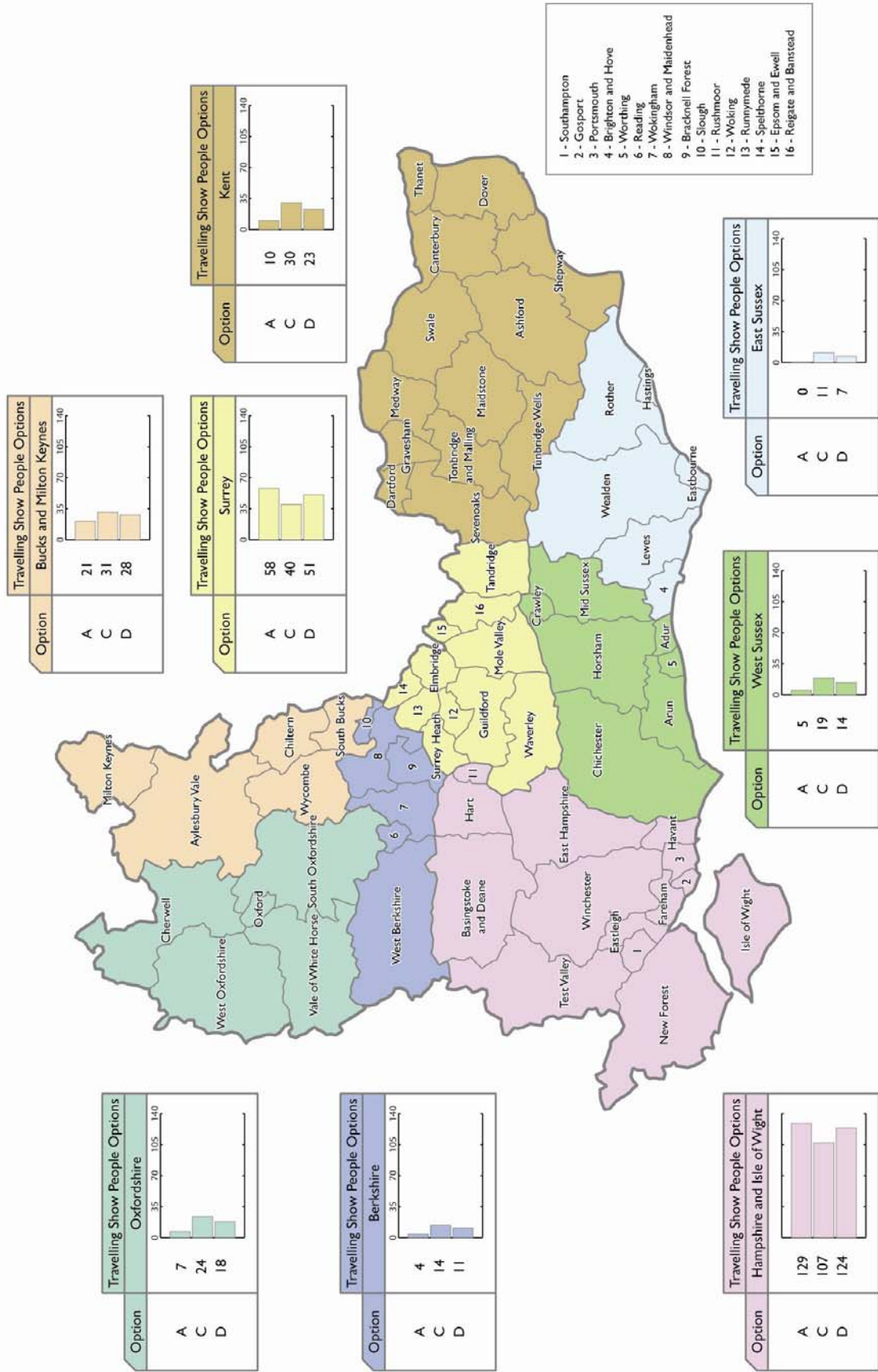
- 5.4 The Guild of Travelling Showmen maintains a record of members and has played a direct role in needs assessments for their community. However, it has not been possible to clearly attribute 42 homeless Showpeople families to any particular area, so their needs are not addressed in the assessments submitted. Consultation options C and D for Travelling Showpeople propose a regional distribution of this need to ensure it is met when new spaces are provided.



Gypsy and Traveller Provision in the South East: Options to 2016



Travelling Show People Provision in the South East: Options to 2016



Note: there is no option B for Travelling Show People

© Crown copyright. All rights reserved. South East England Regional Assembly, Licence No. 01 00037971 (2008).

## 6. Options for future provision

- 6.1 Guidance on regional planning<sup>8</sup> requires that we take a 'strategic view' of needs across the region as a whole when formulating council allocations. This involves a judgment on how to balance the needs of all residents, taking into account planning and sustainability matters such as environmental protection, availability of suitable land, access to opportunities, equity, choice and social inclusion. It is also a Government objective that responsibility for new pitch provision be shared more widely between councils than at present, to give Gypsies and Travellers an equivalent degree of choice of home location as those living in housing.
- 6.2 In deciding location of new accommodation, we also need to consider the preferences of Gypsies, Travellers and Travelling Showpeople. All four consultation options have a spatial link to the assessment of where needs arise, but at this stage the extent to which any of them correspond to preferences of Gypsies, Travellers and Travelling Showpeople is unknown.
- 6.3 Consultation aims to stimulate a debate on these issues and inform selection of a distribution option that balances competing needs appropriately.

### *The consultation options*

- 6.4 The pros and cons of each consultation option are highlighted below. All options cover future provision only and do not imply relocation of those currently settled. All meet the same total level of identified need.
- 6.5 **Option A:**  
**New spaces should ALL be provided as close as possible to where Gypsies and Travellers currently live. This may mean some council areas have no spaces.**  
This option would put most new pitches (spaces) in areas where most Gypsies and Travellers currently live and only a few sites in other areas. As a result 12 councils would continue to provide five or less pitches and four of these councils would provide no pitches. We do not know whether Gypsies and Travellers live where they do by choice or whether populations have grown disproportionately in areas that are more accommodating to their needs. This option may therefore perpetuate under-provision in areas where Gypsy and Travellers might want to live but currently cannot.
- 6.6 **Option B:**  
**New spaces should ALL be in the same general area where Gypsies and Travellers currently live. Neighbouring councils would share the duty for providing new spaces but some council areas would have none.**  
This option takes account of a range of factors eg ensuring the environment is protected and that sites have good access to services such as schools, hospitals and transport. In some areas there is little difference between Option A and Option B. However, in other areas Option B gives a significantly different pattern of provision. This option would provide more choice of living locations at a relatively local level.

---

<sup>8</sup> Preparing Regional Spatial Strategy reviews on Gypsies and Travellers by regional planning bodies, CLG March 2007

It also takes some account of local opportunities and constraints. Marked differences in the amount of accommodation in different county areas remain. Option B advice was not sought for Travelling Showpeople.

- 6.7 **Option C:**  
**HALF the new spaces should be in the same general areas where Gypsies and Travellers currently live. The other half would be spread across the region to make sure that all areas provide some spaces.**
- 6.8 **Option D**  
**MOST (75%) new spaces should be in the same general areas where Gypsies and Travellers currently live. A quarter would be spread across the region to make sure that all areas provide some spaces.**
- 6.9 Both Options C and D use Option B as a starting point and then redistribute a percentage of the accommodation need across the region. Neither reduces provision in any given county area by more than 30%, and decreases are usually offset by increases in adjoining counties. Option D is a midpoint between Options B and C.
- 6.10 The redistribution of accommodation is based on availability of land without major environmental constraints, and availability of opportunities – such as jobs – based on population. Both Options C and D improve the choice of council locations available to Gypsies and Travellers, through more provision in areas where there is little at present. However, this may mean that in future some people may need to move further afield to find an authorised site when they set up home.
- 6.11 Council-level figures for each option are in Annex B for Gypsies and Travellers and in Annex C for Travelling Showpeople.

## **7. Sustainability Appraisal and Habitat Regulations Assessment**

- 7.1 The independent Sustainability Appraisal (SA) found that providing new accommodation for Gypsies, Travellers and Travelling Showpeople would result in wide ranging benefits, on the assumption that there would be a corresponding reduction in unauthorised encampments. Authorised pitches are less likely to have a negative effect on the environment and population, with fewer impacts on local communities and economies as well as biodiversity, landscape and the historic environment. Well located pitches should also have less potential to result in fear of crime, although this effect is not certain. Lessening conflicts between the travelling and settled communities will help to reduce the barriers that currently prevent Gypsies and Travellers from accessing services and facilities.
- 7.2 In most cases the SA was unable to draw strong conclusions on how Options B and C/D would materially differ from Option A in terms impact on the environment, community and economy. Options B and C/D were noted to have the potential to result in Gypsies and Travellers not having the opportunity receive a pitch where need arises, which may (or may not) be where they want to live. It was noted this

would be compensated by delivery of a level of pitches greater than identified need in another neighbouring authority or county.

- 7.3 Habitat Regulations Assessment scoping (ie risk assessment) showed that it is unlikely that provision of new sites for Gypsies, Travellers and Travelling Showpeople would significantly affect areas of habitat value of European significance. As no likely significant affects were identified a full 'Appropriate Assessment' was not necessary. Further consideration will be required at site allocation stage.
- 7.4 A non-technical summary of the draft SA is available. The full SA and Habitat Regulations Assessment Screening Report are available on our website ([www.southeast-ra.gov.uk/southeastplan/consultation/gt\\_update.html](http://www.southeast-ra.gov.uk/southeastplan/consultation/gt_update.html)).

## **Annex A: Provision for Gypsies and Travellers - Interim Statement**

Extract from Draft South East Plan (Proposed Changes version, July 2008):

- 7.26 CLG Circular 01/2006 'Planning for Gypsy and Traveller Caravan Sites' sets out the policy and legislative framework for Government's aim of reducing tensions between Gypsies and Travellers and the settled community, through sustainable site provision and effective enforcement. The Circular requires regional spatial strategies, on the basis of local authority Gypsy and Traveller Accommodation Assessments, to determine a strategic view of needs across the region and identify the number of pitches required for each local planning authority. It also requires local authorities to allocate suitable sites within their Local Development Documents to meet the identified need set out in regional spatial strategies.
- 7.27 The Regional Planning Body is currently undertaking a single issue review of Gypsy and Traveller Accommodation needs in the region. As part of the review local authorities in the South East have now completed their Gypsy and Traveller Accommodation Assessments in accordance with the Housing Act 2004.
- 7.28 The accommodation assessments will provide for the first time comprehensive, robust and credible data relating to the needs and requirements of the Gypsy and Traveller Community.
- 7.29 Circular 01/2006 states that where there is a clear and immediate need, local planning authorities should bring forward Development Plan Documents containing site allocations in advance of regional consideration of pitch numbers, and completions of the Accommodation Assessments.

**Annex B: Gypsy and Traveller residential pitch options 2006-2016**

<b>County grouping and Authority</b>	<b>Option A Need as arises</b>	<b>Option B Local sustainability</b>	<b>Option C 50% pooled</b>	<b>Option D 25% pooled</b>
<b>Berkshire</b>	<b>78</b>	<b>78</b>	<b>78</b>	<b>78</b>
<b>Buckinghamshire &amp; Milton Keynes</b>	<b>113</b>	<b>113</b>	<b>122</b>	<b>117</b>
<b>East Sussex</b>	<b>47</b>	<b>47</b>	<b>59</b>	<b>53</b>
<b>Hampshire Isle of Wight</b>	<b>100</b>	<b>100</b>	<b>205</b>	<b>153</b>
<b>Kent</b>	<b>320</b>	<b>320</b>	<b>241</b>	<b>281</b>
<b>Oxfordshire</b>	<b>42</b>	<b>42</b>	<b>88</b>	<b>65</b>
<b>Surrey</b>	<b>163</b>	<b>163</b>	<b>118</b>	<b>140</b>
<b>West Sussex</b>	<b>201</b>	<b>201</b>	<b>153</b>	<b>177</b>
<b>SOUTH EAST</b>	<b>1,064</b>	<b>1,064</b>	<b>1,064</b>	<b>1,064</b>
Bracknell Forest	6	17	14	16
Reading	7	6	9	7
Slough	17	6	7	7
West Berkshire	9	18	19	18
Windsor & Maidenhead	25	9	9	9
Wokingham	14	22	20	21
<b>Berkshire</b>	<b>78</b>	<b>78</b>	<b>78</b>	<b>78</b>
Aylesbury Vale	33	33	52	42
Chiltern	10	10	8	9
Milton Keynes	37	37	38	37
South Bucks	23	18	11	15
Wycombe	10	15	13	14
<b>Buckinghamshire Milton Keynes</b>	<b>113</b>	<b>113</b>	<b>122</b>	<b>117</b>
Brighton & Hove	14	11	15	13
Eastbourne	1	1	4	2
Hastings	3	1	4	3
Lewes	10	9	11	10
Rother	3	7	6	6
Wealden	16	18	19	19
<b>East Sussex</b>	<b>47</b>	<b>47</b>	<b>59</b>	<b>53</b>

County grouping and Authority	Option A	Option B	Option C	Option D
	Need as arises	Local sustainability	50% pooled	25% pooled
Basingstoke & Deane	3	<b>None provided</b>	25	14
East Hampshire	0		16	8
Eastleigh	2		7	5
Fareham	2		7	4
Gosport	0		3	2
Hart	12		16	14
Havant	2		5	3
Isle of Wight	27		27	27
New Forest	5		8	6
Portsmouth City	8		10	9
Rushmoor	0		4	2
Southampton City	10		14	12
Test Valley	12		31	22
Winchester	17		32	25
<b>Hampshire IoW</b>	<b>100</b>	<b>100</b>	<b>205</b>	<b>153</b>
Ashford	20	32	28	30
Canterbury	32	33	26	30
Dartford	33	27	17	22
Dover	6	24	20	22
Gravesham	16	13	10	11
Maidstone	48	39	32	36
Medway	12	32	24	28
Sevenoaks	57	22	14	18
Shepway	2	13	9	12
Swale	64	31	20	25
Thanet	5	19	16	17
Tonbridge and Malling	14	20	14	17
Tunbridge Wells	11	15	11	13
<b>Kent</b>	<b>320</b>	<b>320</b>	<b>241</b>	<b>281</b>
Cherwell	11	8	25	16
Oxford City	0	8	9	8
South Oxfordshire	17	9	14	12
Vale of White Horse	1	8	19	14
West Oxfordshire	13	9	21	15
<b>Oxfordshire</b>	<b>42</b>	<b>42</b>	<b>88</b>	<b>65</b>



County grouping and Authority	Option A	Option B	Option C	Option D
	Need as arises	Local sustainability	50% pooled	25% pooled
Elmbridge	9	13	11	12
Epsom & Ewell	7	6	7	7
Guildford	32	33	19	26
Mole Valley	7	6	6	6
Reigate & Banstead	4	8	8	8
Runnymede	18	11	8	9
Spelthorne	7	9	7	8
Surrey Heath	20	19	13	16
Tandridge	10	8	7	7
Waverley	39	39	23	31
Woking	10	11	9	10
<b>Surrey</b>	<b>163</b>	<b>163</b>	<b>118</b>	<b>140</b>
Adur	9	18	11	15
Arun	14	18	16	17
Chichester	65	65	38	51
Crawley	33	23	16	20
Horsham	59	56	47	51
Mid Sussex	21	21	21	21
Worthing	0	0	4	2
<b>West Sussex</b>	<b>201</b>	<b>201</b>	<b>153</b>	<b>177</b>

### Notes

No Option B advice submitted for Hampshire authorities.

Buckinghamshire (excluding MK) G&T advice contained an arithmetic error, accepted by officers and corrected here, hence figures differ from formally agreed advice.

Isle of Wight held constant.

Oxfordshire Option B advice based on even provision rather than local sustainability considerations, and not agreed by Oxford City Council.

**Annex C: Travelling Showpeople residential plot options 2006-2016**

<b>County grouping and Authority</b>	<b>Option A Need as arises</b>	<b>42 families Allocation by C/D approach</b>	<b>Option C 50% pooled plus share of 42</b>	<b>Option D 25% pooled plus share of 42</b>
<b>Berkshire</b>	<b>4</b>	<b>3</b>	<b>14</b>	<b>11</b>
<b>Buckinghamshire MK</b>	<b>21</b>	<b>5</b>	<b>31</b>	<b>28</b>
<b>East Sussex</b>	<b>0</b>	<b>3</b>	<b>11</b>	<b>7</b>
<b>Hampshire IoW</b>	<b>129</b>	<b>11</b>	<b>107</b>	<b>124</b>
<b>Kent</b>	<b>10</b>	<b>7</b>	<b>30</b>	<b>23</b>
<b>Oxfordshire</b>	<b>7</b>	<b>6</b>	<b>24</b>	<b>18</b>
<b>Surrey</b>	<b>58</b>	<b>3</b>	<b>40</b>	<b>51</b>
<b>West Sussex</b>	<b>5</b>	<b>4</b>	<b>19</b>	<b>14</b>
<b>SOUTH EAST</b>	<b>234</b>	<b>42</b>	<b>276</b>	<b>276</b>
Bracknell Forest	1	0	2	2
Reading	1	0	2	2
Slough	0	1	1	1
West Berkshire	1	1	4	3
Windsor & Maidenhead	1	0	3	2
Wokingham	0	1	2	1
<b>Berkshire</b>	<b>4</b>	<b>3</b>	<b>14</b>	<b>11</b>
Aylesbury Vale	0	3	11	7
Chiltern	21	0	11	16
Milton Keynes	0	2	6	4
South Bucks	0	0	1	0
Wycombe	0	0	2	1
<b>Buckinghamshire Milton Keynes</b>	<b>21</b>	<b>5</b>	<b>31</b>	<b>28</b>
Brighton & Hove	0	1	3	2
Eastbourne	0	0	1	1
Hastings	0	0	1	1
Lewes	0	1	2	1
Rother	0	0	1	0
Wealden	0	1	3	2
<b>East Sussex</b>	<b>0</b>	<b>3</b>	<b>11</b>	<b>7</b>

<b>County grouping and Authority</b>	<b>Option A Need as arises</b>	<b>42 families Allocation by C/D approach</b>	<b>Option C 50% pooled plus share of 42</b>	<b>Option D 25% pooled plus share of 42</b>
Basingstoke & Deane	<u>21</u>	2	18	20
East Hampshire	<u>14</u>	1	12	14
Eastleigh	<u>6</u>	1	5	6
Fareham	<u>5</u>	1	4	5
Gosport	<u>3</u>	0	3	3
Hart	<u>9</u>	1	8	9
Havant	<u>4</u>	0	3	4
Isle of Wight	<u>0</u>	0	0	0
New Forest	<u>5</u>	0	4	5
Portsmouth City	<u>5</u>	0	4	5
Rushmoor	<u>4</u>	0	3	4
Southampton City	<u>8</u>	1	7	8
Test Valley	<u>23</u>	2	18	21
Winchester	<u>22</u>	2	18	20
<b>Hampshire IoW</b>	<b>129</b>	<b>11</b>	<b>107</b>	<b>124</b>
Ashford	0	1	4	2
Canterbury	2	1	4	3
Dartford	7	0	5	5
Dover	0	1	3	2
Gravesham	0	0	1	1
Maidstone	0	1	4	2
Medway	0	1	2	1
Sevenoaks	0	0	1	1
Shepway	0	0	1	1
Swale	0	0	1	1
Thanet	1	1	2	2
Tonbridge & Malling	0	1	1	1
Tunbridge Wells	0	0	1	1
<b>Kent</b>	<b>10</b>	<b>7</b>	<b>30</b>	<b>23</b>
Cherwell	2	2	8	5
Oxford City	0	0	1	1
South Oxfordshire	3	2	4	4
Vale of White Horse	0	1	5	3
West Oxfordshire	2	1	6	5
<b>Oxfordshire</b>	<b>7</b>	<b>6</b>	<b>24</b>	<b>18</b>

<b>County grouping and Authority</b>	<b>Option A Need as arises</b>	<b>42 families Allocation by C/D approach</b>	<b>Option C 50% pooled plus share of 42</b>	<b>Option D 25% pooled plus share of 42</b>
Elmbridge	2	1	2	2
Epsom & Ewell	1	0	2	1
Guildford	15	1	9	12
Mole Valley	0	0	1	1
Reigate & Banstead	4	1	3	4
Runnymede	13	0	7	10
Spelthorne	7	0	4	6
Surrey Heath	10	0	6	8
Tandridge	4	0	3	4
Waverley	2	0	2	2
Woking	0	0	1	1
<b>Surrey</b>	<b>58</b>	<b>3</b>	<b>40</b>	<b>51</b>
Adur	0	0	1	0
Arun	1	1	3	2
Chichester	1	0	2	2
Crawley	0	0	1	1
Horsham	3	2	8	6
Mid Sussex	0	1	3	2
Worthing	0	0	1	1
<b>West Sussex</b>	<b>5</b>	<b>4</b>	<b>19</b>	<b>14</b>

### Notes

Option B advice was not sought for Travelling Showpeople.

*Option A figures in italics:* 2011 advice extrapolated by the Assembly secretariat to 2016 at 1.5% growth net of turnover (agreed with the Showmen's Guild for this time period).

Option A figures underlined: The RSS is required to provide district-level figures. The Assembly secretariat has generated a default district distribution as none provided, using Option C/D approach (Hampshire group authorities).



Published by the South East England Regional Assembly (SEERA Ltd)

South East England Regional Assembly  
Berkeley House, Cross Lanes,  
Guildford GU1 1UN

T: 01483 555 200

F: 01483 555 250

E: [secretariat@southeast-ra.gov.uk](mailto:secretariat@southeast-ra.gov.uk)



COUNCILS AND  
COMMUNITIES  
IN PARTNERSHIP